



Insurance Market Reforms

Essential Health Benefits

 All Non-grandfathered individual and small group insurance policies, both inside and outside the exchanges, are required to include all EHB's.

- Ambulatory patient services
- Emergency services
- Hospitalization
- · Maternity and newborn care
- Mental health and substance use disorder services, including behavioral health treatment
- Prescription drugs- at least one drug in each category or the equivalent of those offered in the stated proposed benchmark EHB plan- whichever is greater



Insurance Exchanges

- Starting in 2014 individuals and small employer groups can purchase insurance through exchanges using a uniform application
- Exchanges must:
 - Certify health insurance plans offered as Qualified Health Plans (QHPs)
 - Provide consumer support for selecting coverage, including Medicaid and CHIP
 - · Facilitate eligibility determinations for individuals for different options
 - Provide for enrollment in QHPs in the exchange
- All individuals will be able to buy insurance at standard rates, regardless of health condition
- Federal premium tax credit may subsidize the cost of individual insurance purchased on an exchange, depending on household income and access to employer coverage



Exchange Enrollment Periods (Individual Market)

Enrollment Period	Length	Dates	Effective Date
Initial	6 months	October 1, 2013 – March 31, 2014 (extended in final rule)	 Qualified individuals must select their QHP by the 15th of the month for coverage to be effective on the 1st of the following month. QHP selections made after the 15th become effective the 1st of the second following month.
Special	60 days	Period lasts 60 days from triggering event	Same as initial enrollment period.
Annual	53 days	October 15 – December 7 (Notice sent between September 1 and 30)	January 1st of new benefit year



Modified Community Rating

- Prohibits insurers from charging individuals or small groups differently based on health status, occupation, gender, duration of coverage, credit worthiness or most other factors.
- Premiums can only be adjusted based on certain factors, including:
 - Family members no additional cost for > 3 children under age 21
 - Geography 13 rating areas in Illinois
 - Age Maximum 3:1 ratio for age differences (highest cannot be more than 3 x the lowest rate)
 - Tobacco use Maximum 1.5:1 ratio for tobacco use
- Insurance premiums are likely to increase for younger/healthy individuals and small groups, but could possibly decrease for older/sicker individuals and small groups.



ACA Impact on Individuals in 2014

Individual Penalty for Failure to Maintain Coverage

- All US citizens and legal residents are required to have minimum essential coverage (MEC) or pay penalty
- MEC generally includes any employer-sponsored medical coverage, COBRA, individual insurance policy, Medicare, Medicaid, CHIP, Tricare, VA coverage
- Penalty applies for any month without MEC if household modified adjustment gross income (MAGI) is above federal tax filing level
- Penalty is 1/12 of greater of \$ amount or % of MAGI above federal tax filing threshold: 1% for 2014, 2% for 2015, 2.5% for 2016
- No penalty for short coverage gaps of less than 3 consecutive months or if coverage would cost more than 8% of household income



ACA Impact on Individuals in 2014

Federal Subsidies

- Example:
 - Individual with annual income of \$23,240 (200% of trended 2014 FPL): At 200% of FPL individual's premium is capped at 6.3% of income or \$122/month; the balance of the premium will be paid by federal subsidy
- Subsidy may be advanced (paid directly to exchange) or refunded (claimed on tax return)
- Cost sharing subsidies up to 250% of FPL (assistance with out of pocket costs such as deductibles and co-pays)











Employer Penalty A – No Coverage Offered

- Large employer does not offer minimum essential coverage (MEC) to 95% of full-time employees (or all but 5 full-time employees) and their children to age 26; not required to offer coverage to spouses
- For any month at least one full-time employee enrolls for subsidized coverage through an exchange
- Annual penalty of \$2,000 for each full-time employee in excess of 30 employees, including employees with employer plan coverage
- Penalty is calculated monthly based on full-time employees each month over 30 x \$166.67 (\$2,000/12)
- FTEs do not count for penalty purposes, only for determining large employer status



Affordable Coverage

- ACA says coverage is not affordable if it costs the employee more than 9.5% of household modified adjusted gross income (MAGI), including income of family members
- Proposed Regulations provide that for this purpose 9.5% applies to cost of single coverage only; employees may be charged full cost of coverage for dependents without causing it to be deemed unaffordable
- If employer offers more than one plan option, affordability may be tested using lowest cost option that provides minimum value



Affordable Coverage

- Impact on Eligibility for Subsidy
 - For purposes of being eligible to buy subsidized coverage on an exchange, employer coverage is deemed affordable if employee cost for single coverage does not exceed 9.5% of household income
 - Dependents cannot qualify for subsidy to buy coverage on exchange if employee has affordable coverage, even if the employee has to pay full cost of dependent coverage on the employer plan
 - Offering affordable coverage to low paid employees with families will disqualify them from receiving federal subsidies



Minimum Essential Coverage

- Future regulations are expected to provide guidance on what is required to be MEC
- Employer-provided medical coverage can qualify as MEC even if it does not provide minimum value
- At this point no minimum level of benefits is prescribed, but MEC does not include "excepted benefits" such as accident or disability plans, specified illness plans, dental plans, vision plans, flexible spending accounts, etc.







Identifying Full-time Employees

Full-time Employees

- A full-time employee for any month is an employee employed on average at least 30 hours per week (or 130 hours per month).
- If a new employee is reasonably expected to work 30 hours per week, to avoid penalty coverage must be offered to employee and dependent children effective not later than after **90 days** of employment.
- Cannot wait until first of month after 90 days of employment to provide coverage. Failure to offer coverage for any day in a month is treated as failing to offer coverage for the entire month.
- Employers are free to offer coverage to employees working less than 30 hours per week, but 90 day maximum waiting period applies for all employees eligible under plan eligibility rules.



Identifying Full-time Employees

Variable Hours Employees

- Employer may have different measurement and stability periods for salaried and hourly employees and for each group of collectively bargained employees.
- Employer will have a different "initial measurement period" for new employees (e.g., first 12 months of employment) and "standard measurement period" for ongoing employees (e.g., plan year or period ending up to 90 days before plan year begins).
- Employer may have an "administrative period" of up to 90 days between the end of the measurement period and beginning of the stability period, subject to limits.
- For ongoing employees, measurement period normally should correlate with open enrollment period for coverage.



Identifying Full-time Employees

Variable Hours Employees

Example: New Variable Hours Employee

- Initial measurement period is first 12 full months of employment
- Administrative period is month following initial measurement period
- Stability period is 12-month period beginning after administrative period
- At end of first 12 months Employer determines if employee averaged 30 hours per week during the initial measurement period. If employee averaged 30 hours, he is offered coverage effective the first day of the following month (i.e., after 13 months of employment) and continuing for 12-month stability period.
- Employer will also measure this employee's hours over the overlapping standard measurement period to determine whether to offer coverage for the next full plan year. Even if employee does not average 30 hours over the standard measurement period, he is still eligible for coverage for the duration of his first 12-month stability period.
- If at any time during the initial measurement period the employee is moved to a full-time position, to avoid penalty coverage must be offered effective no later than the first day of the fourth month after the change to full-time employment.



Some Transition Rules

- 50 Employee Test: Employers can use any 6-consecutive month period in 2013 (instead of full year 2013) to determine whether they have an average of 50 employees to be considered a large employer for 2014 only. After 2014 the average must be determined over the entire prior year.
- <u>Multiemployer Plans</u>: At least through 2014, an employer will not be subject to penalty with respect to any full-time employee for whom the employer is required to make contributions to a multiemployer plan if the plan offers affordable coverage which provides minimum value to the employee and children to age 26 and complies with the 90-day limitation on waiting periods.











Considerations for the Trust

- Change Plan names? Trust plans do not meet corresponding ACA metal plan AV requirements, so may be confusing.
- Should the Trust cover all EHBs (such as pediatric dental) to offer coverage comparable to what will be offered in the small group insurance market?
- Will availability of coverage through the exchange cause districts to drop employer coverage?
 - · Small districts will not be subject to penalty if drop coverage
 - Larger districts may find \$2,000 per full-time employee cheap compared to providing coverage, but the penalty will rise in future years.
 - Districts are unlikely to be able to drop current coverage without providing some corresponding benefit to employees. Adding dollars to taxable pay is less valuable than providing non-taxable health coverage.
 - Changes will be subject to negotiation.





21

Other ACA Requirements

Key ACA Provisions Deferred Pending Guidance

- Nondiscrimination Rules for nongrandfathered insured health plans
 - Nondiscrimination rules are already in effect for self-funded health plans, but there is considerable uncertainty as to how these rules apply
 - Districts will likely be required to change any cost-sharing practices which favor administrators/highly compensated employees to avoid additional tax penalties
- Automatic Enrollment of employees in health plans (but employees must be given the opportunity to opt out)



ACA Notice and Reporting Requirements

- Annual W-2 reporting of value of coverage provided, starting with W-2 issued in January 2013 for coverage provided in 2012
- Summary of Benefits and Coverage (SBC) must be provided to employees in standard format, starting with enrollment periods for plan year beginning in 2013
- Must provide employees 60-days advance notice of any benefit changes

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ACA Notice and Reporting Requirements

- ACA required employers to give employees notice of coverage available through exchanges by March 1, 2013.
- Regulations have not been issued so federal regulators have extended the effective date. Regulators intend to issue a model notice and instructions before October 1, 2013 when the exchanges are supposed to open.
- Insurers and plans must report annual enrollment count to HHS for transitional reinsurance fee by November 15, 2014, 2015 and 2016; Proposed Regulations include permitted methods for counting covered lives.

ACA Notice and Reporting Requirements

Employers must report to IRS starting for 2014:

- Health coverage offered
- Premium for lowest cost option
- Employer's share of total costs of benefits
- Waiting period
- Full-time employees for each month
- Name, address and TIN for each full-time employee and months the employee was covered under employer plan
- Employers must report to HHS and/or exchanges any time upon request to verify if employee has affordable employer coverage.



New ACA Fees

Transitional Reinsurance Fee

- Payable for three calendar years beginning in 2014
- First payment due around January 15, 2015 for 2014
- Used for transitional reinsurance program for insurance issuers covering high risk individuals in the individual market
- Fee is assessed against health insurance issuers and self-insured plans providing major medical coverage (excludes certain excepted benefits, HSAs, FSAs, EAPs, HRAs integrated with a group health plan)
- Applies on a per capita basis for all covered lives, including covered dependents and COBRA beneficiaries (but excludes retirees for whom Medicare is primary)
- Regulations prescribe rules for counting lives and aggregating plans (e.g., employer offers HRA with medical plan)
- Amount to be set annually; for 2014 fee is \$5.25 per month per covered person (\$63 per year), over \$1 million for Trust

